The attached FDIC Final Rule Regarding Revisions To Reflect the Merger of the Bank Insurance Fund and the Savings Association Insurance Fund was published in the Federal Register on April 21, 2006.
(b) From subsection (d) (Access to Records) because access to the records contained in this system of records could inform the subject of an investigation of an actual or potential criminal, civil, or regulatory violation to the existence of the investigation and reveal investigative interest on the part of DHS as well as the recipient agency. Access to the records would permit the individual who is the subject of a record to impede the investigation and avoid detection or apprehension. Amendment of the records would interfere with ongoing investigations and law enforcement activities and impose an impossible administrative burden by requiring investigations to be continuously reinvestigated. The information contained in the system may also include properly classified information, the release of which would pose a threat to national defense and/or foreign policy. In addition, permitting access and amendment to such information also could disclose security-sensitive information that could be detrimental to homeland security.

(c) From subsection (e)(1) (Relevancy and Necessity of Information) because in the course of investigations into potential violations of federal law, the accuracy of information obtained or introduced, occasionally may be unclear or the information may not be strictly relevant or necessary to a specific investigation. In the interests of effective enforcement of federal laws, it is appropriate to retain all information that may aid in establishing patterns of unlawful activity.

(d) From subsections (e)(4)(G), (H) and (I) (Agency Requirements), and (f) (Agency Rules), because portions of this system are exempt from the access provisions of subsection (d).

2. DHS–CRCL–001. Civil Rights and Civil Liberties Matters, which will cover allegations of abuses of civil rights and civil liberties that are submitted to the Office of CRCL. Pursuant to exemptions (k)(1), (k)(2) and (k)(5) of the Privacy Act, portions of this system are exempt from 5 U.S.C. 552a(c)(3); (d); (e)(1); (f)(4)(G), (H) and (I) and (f). Exemptions from the particular subsections are justified, on a case by case basis to be determined at the time a request is made, for the following reasons:

(a) From subsection (c)(3) (Accounting for Disclosures) because release of the accounting of disclosures could alert the subject of an investigation of an actual or potential criminal, civil, or regulatory violation to the existence of the investigation and reveal investigative interest on the part of DHS or another agency. Disclosure of the accounting would also permit the individual who is the subject of a record to impede the investigation and avoid detection or apprehension, which undermines the entire system.

(b) From subsection (d) (Access to Records) because access to the records contained in this system of records could inform the subject of an investigation of an actual or potential criminal, civil, or regulatory violation to the existence of the investigation and reveal investigative interest on the part of DHS as well as the recipient agency. Access to the records would permit the individual who is the subject of a record to impede the investigation and avoid detection or apprehension. Amendment of the records would interfere with ongoing investigations and law enforcement activities and impose an impossible administrative burden by requiring investigations to be continuously reinvestigated. The information contained in the system may also include properly classified information, the release of which would pose a threat to national defense and/or foreign policy. In addition, permitting access and amendment to such information also could disclose security-sensitive information that could be detrimental to homeland security.

(c) From subsection (e)(1) (Relevancy and Necessity of Information) because in the course of investigations into potential violations of federal law, the accuracy of information obtained or introduced, occasionally may be unclear or the information may not be strictly relevant or necessary to a specific investigation. In the interests of effective enforcement of federal laws, it is appropriate to retain all information that may aid in establishing patterns of unlawful activity.

(d) From subsections (e)(4)(G), (H) and (I) (Agency Requirements), and (f) (Agency Rules), because this system is exempt from the access provisions of subsection (d).


Maureen Cooney,
Acting Chief Privacy Officer.

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FEDERAL DEPOSIT INSURANCE CORPORATION


RIN 3064–AD04

Revisions To Reflect the Merger of the Bank Insurance Fund and the Savings Association Insurance Fund

AGENCY: Federal Deposit Insurance Corporation (FDIC).

ACTION: Final rule.

SUMMARY: The FDIC is amending its regulations to reflect the recent merger of the Bank Insurance Fund and the Savings Association Insurance Fund, forming the Deposit Insurance Fund. The merger of the two deposit insurance funds was required by the Federal Deposit Insurance Reform Act of 2005 and was effectuated by the FDIC as of March 31, 2006. All revisions to the FDIC’s regulations made by the final rule are conforming changes necessitated by the funds merger.

DATES: Effective Date: The final rule is effective on April 21, 2006.


SUPPLEMENTARY INFORMATION:

I. Background

Section 2102 of the Federal Deposit Insurance Reform Act of 2005 ("Reform Act") (Pub. L. 109–171, 120 Stat. 9) required that the FDIC merge the Bank Insurance Fund ("BIF") and Savings Association Insurance Fund ("SAIF") into the Deposit Insurance Fund ("DIF") effective no later than July 1, 2006. The FDIC effectuated the funds merger as of March 31, 2006. As a result of the funds merger, the BIF and SAIF were abolished. Section 8 of the Federal Deposit Insurance Reform Conforming Amendments Act of 2005 (Pub. L. 109–173, 119 Stat. 3601) ("Amendments Act") made numerous technical and conforming amendments to the FDI Act relating to the merger of BIF and SAIF into the DIF.

The final rule revises the FDIC’s regulations to reflect the funds merger and the elimination of BIF and SAIF. The majority of revisions are comprised of replacing references to BIF and SAIF with DIF. Other changes eliminate provisions dealing with fund conversions and entrance and exit fees previously required when an institution converted from one fund to the other.

Neither the recent legislation nor the funds merger will affect the authority of the Financing Corporation ("FICO") to impose and collect, with approval of the FDIC, assessments for anticipated payments, issuance costs and custodial fees on obligations issued by the FICO.1

II. The Final Rule

The following is a section-by-section discussion of the final rule revisions to the FDIC’s regulations.

Part 303—Filing Procedures

The final rule: (1) Eliminates the defined term “optional conversion (Oakar transaction)” in section 303.61(d) because, with the elimination of BIF and SAIF and the formation of the DIF, fund conversions are now obsolete; (2) excludes “deposit insurance fund conversions” from the transactions listed in section 303.62

1 FICO is a mixed-ownership government corporation created in 1987 to recapitalize the Federal Savings and Loan Insurance Corporation ("FSLIC") by issuing bonds to purchase capital stock or capital certificates issued by the FSLIC. FICO issued 30-year non-callable bonds of approximately 88.2 billion that mature in 2017 through 2019. Competitive Equality Banking Act, Public Law 100–86, Title III, amending section 21 of the Federal Home Loan Bank Act, 12 U.S.C. 1441.
requiring prior FDIC approval; (3) replaces “federal deposit insurance funds” in section 303.162 with “Deposit Insurance Fund”; (4) replaces “Bank Insurance Fund” in section 303.187(a)(2)(vi) with “Deposit Insurance Fund”; (5) replaces “Bank Insurance Fund (BIF) or the Savings Association Insurance Fund (SAIF)” with “Deposit Insurance Fund” in section 303.245(a); and (6) eliminates section 303.246, entitled “Insurance Fund Conversions.”

Part 308—Rules of Practice and Procedure

The final rule revises section 308.111(f) by replacing “the Bank Insurance Fund or the Savings Association Insurance Fund” with “the Deposit Insurance Fund.”

Part 312—Assessment of Fees Upon Entrance to or Exit From the Bank Insurance Fund or the Savings Association Insurance Fund

The final rule deletes this entire part because the funds merger has made fund conversions and the accompanying entrance and exit fees obsolete. Also, Section 8(a)(4) of the Amendments Act expressly provides that any funds held in the SAIF exit fee reserve account provided for in section 312.5(e) be deposited into the general fund of the DIF. This action was effectuated upon the merger of the funds.

Part 327—Assessments

As a result of the Reform Act, the FDIC is in the process of revamping its risk-based assessment system. Technical changes to part 327 involving the funds merger will be made as part of the FDIC’s future rulemaking to implement the substantive overhaul of the assessment system. Section 2109 of the Reform Act specifies that, during the interim period between the time of the funds merger and the effective date of new assessment regulations, the existing assessment regulations shall apply to all DIF members, even though they may refer to BIF members or SAIF members.

Part 336—FDIC Employees

The final rule revises section 336.3(f) by replacing “Bank Insurance Fund, the Savings Association Insurance Fund” with “Deposit Insurance Fund, the former Bank Insurance Fund, the former Savings Association Insurance Fund.”

Part 347—International Banking

The final rule revises section 347.202(a) by replacing “Bank Insurance Fund” with “Deposit Insurance Fund.” Sections 347.209(a) and 347.209(b)(3) are revised by replacing “deposit insurance fund” in each place it appears with “Deposit Insurance Fund.” Also, in section 347.212(b) “affected deposit insurance fund” is replaced by “Deposit Insurance Fund.”

Part 348—Management Official Interlocks

The final rule revises a cross-reference citation in section 348.6(d).

Part 357—Determination of Economically Depressed Regions

The final rule revises section 357.1(a) by replacing “Savings Association Insurance Fund members” with “insured savings associations.”

Part 362—Activities of Insured State Banks and Insured Savings Associations

Part 362 is revised: in section 362.1(d) by replacing “deposit insurance funds” with “Deposit Insurance Fund”; in section 362.2(p) by replacing “deposit insurance fund” with “Deposit Insurance Fund” and replacing “any insurance fund” with “the Deposit Insurance Fund”; in section 362.3(a)(2)(iii)(A)(2) by replacing “appropriate deposit insurance fund” with “Deposit Insurance Fund” in section 362.3(b)(2)(i) by replacing “affected deposit insurance fund” and “deposit insurance funds” with “Deposit Insurance Fund”; in section 362.3(b)(2)(ii)(A) and (B) by replacing references to “deposit insurance funds” with “Deposit Insurance Fund”; in section 362.4(b)(1) by replacing “affected deposit insurance fund” with “Deposit Insurance Fund”; in sections 362.4(b)(3), 362.4(b)(5), 362.4(b)(6), 362.4(b)(7) and 362.9(c) by replacing “deposit insurance funds” with “Deposit Insurance Fund”; in sections 362.11 and 362.12 by replacing all references to “affected deposit insurance fund” with “Deposit Insurance Fund” and by replacing all references to “deposit insurance funds” with “Deposit Insurance Fund.”

Part 363—Annual Independent Audits and Reporting Requirements

Part 363 is revised by replacing “affected deposit insurance fund” in section 363.1(b)(3) with “Deposit Insurance Fund.”

Part 364—Standards for Safety and Soundness

Part 364 (Appendix A I. vi) is revised by replacing “deposit insurance funds” with “Deposit Insurance Fund.”

Part 366—Minimum Standards of Integrity and Fitness for an FDIC Contractor

Section 366.3(d) and 366.5 are revised by replacing all references to “a federal deposit insurance fund” with “the Deposit Insurance Fund (or any predecessor deposit insurance fund).”

Part 367—Suspension and Exclusion of Contractors and Termination of Contracts

Section 367.2(s)(1) is revised by replacing “Bank Insurance Fund (BIF), the Savings Association Insurance Fund (SAIF)” with “the former Bank Insurance Fund (BIF), the former Savings Association Insurance Fund (SAIF) or the Deposit Insurance Fund.”

Section 367.6(e)(3) is revised by replacing “or the BIF, the SAIF” with “or the former BIF, the former SAIF, the Deposit Insurance Fund.”

Section 367.6(d) is revised by replacing “Federal deposit insurance funds” with “the Deposit Insurance Fund (or any predecessor deposit insurance fund).”

III. Waiver of APA Requirements

The revisions to the FDIC’s regulations made by the final rule are all technical, conforming and non-discretionary changes required by the Reform Act and the Amendments Act incident to the merger of BIF and SAIF and the formation of the DIF. Thus, the FDIC Board of Directors has determined that the public notice and participation that ordinarily would be required by the Administrative Procedure Act (5 U.S.C. 553) before a regulation may take effect are unnecessary and that good cause exists for an exception to the customary 30-day delayed effective date.

IV. Paperwork Reduction Act

The final rule will not create or modify any collections of information pursuant to the Paperwork Reduction Act (44 U.S.C. 3501 et seq.). Consequently, no information has been submitted to the Office of Management and Budget for review.

V. Regulatory Flexibility Act

A regulatory flexibility analysis is required only when an agency must publish a notice of proposed rulemaking (5 U.S.C. 603, 604). Because the revisions to the FDIC’s regulations are published in final form without a notice of proposed rulemaking, no regulatory flexibility analysis is required.

The FDIC has determined that the final rule will not affect family well-being within the meaning of section 654 of the Treasury and General Government Appropriations Act, enacted as part of the Omnibus Consolidated and Emergency Supplemental Appropriations Act of 1999 (Pub. L. 105–277, 112 Stat. 2681).

VII. Small Business Regulatory Enforcement Fairness Act

The Office of Management and Budget has determined that the final rule is not a “major rule” within the meaning of the relevant sections of the Small Business Regulatory Enforcement Fairness Act of 1996 (“SBREFA”) (5 U.S.C. 801 et seq.). As required by SBREFA, the FDIC will file the appropriate reports with Congress and the General Accounting Office so that the final rule may be reviewed.

List of Subjects

12 CFR Part 303

Administrative practice procedure, Bank deposit insurance, Banks, banking, Reporting and recordkeeping requirements, Savings associations.

12 CFR Part 308

Administrative practice and procedure, Bank deposit insurance, Banks, banking, Claims, Crime, Equal access to justice, Fraud, Investigations, Lawyers, Penalties.

12 CFR Part 312

Bank deposit insurance, Savings associations.

12 CFR Part 336

Conflict of interest.

12 CFR Part 347

Authority delegations (Government agencies), Bank deposit insurance, Banks, banking, Credit, Foreign banking, Investments, Reporting and recordkeeping requirements, United States investments abroad.

12 CFR Part 348

Antitrust, banks, banking, holding companies.

12 CFR Part 357

Savings associations.

12 CFR Part 362

Administrative practice and procedure, Authority delegations (Government Agencies), Bank deposit insurance, Banks, banking, Investments, Reporting and recordkeeping requirements.

12 CFR Part 363

Accounting, Administrative practice and procedure, Banks, banking, Reporting and recordkeeping requirements.

12 CFR Part 364

Administrative practice and procedure, Bank deposit insurance, Reporting and recordkeeping requirements.

12 CFR Part 366

Conflict of interests, Government contracts, Reporting and recordkeeping requirements.

12 CFR Part 367

Administrative practice and procedure, Conflict of interests, Government contracts.

For the reasons stated above, the Board of Directors of the Federal Deposit Insurance Corporation hereby amends chapter III of title 12 of the Code of Federal Regulations as follows:

PART 303—FILING PROCEDURES

1. The authority citation for part 303 continues to read as follows:


§ 303.61 [Amended]

2. Section 303.61 paragraph (d) is removed and paragraph (e) is redesignated as (d).

§ 303.62 [Amended]

3. Section 303.62 paragraph (b)(3) is removed and paragraphs (b)(4), (b)(5) and (b)(6) are redesignated, respectively, as (b)(3), (b)(4) and (b)(5).

§ 303.162 [Amended]

4. Section 303.162(b) is amended by removing “federal deposit insurance funds” and adding in its place “Deposit Insurance Fund”.

§ 303.187 [Amended]

5. Section 303.187(a)(2)(vi) is amended by removing “Bank Insurance Fund” and adding in its place “Deposit Insurance Fund”.

§ 303.245 [Amended]

6. Section 303.245(a) is amended by removing “Bank Insurance Fund (BIF)” or the Savings Association Insurance Fund (SAIF)” and adding in its place “Deposit Insurance Fund”.

§ 303.246 [Removed]; §§ 303.247, 303.248, 303.249, 303.250, 303.251 and 303.252 [Redesignated]

7. Section 303.246 is removed and sections 303.247, 303.248, 303.249, 303.250, 303.251 and 303.252 are redesignated, respectively, as sections 303.246, 303.247, 303.248, 303.249, 303.250 and 303.251.

PART 308—RULES OF PRACTICE AND PROCEDURE

8. The authority citation continues to read as follows:


§ 308.111 [Amended]

9. Section 308.111(f) is amended by removing “Bank Insurance Fund or the Savings Association Insurance Fund” and adding in its place “Deposit Insurance Fund”.

PART 312—[REMOVED]


PART 336—FDIC EMPLOYEES

11. The authority citation continues to read as follows:


12. Section 336.3(f) is revised to read as follows:

§ 336.3 Definitions.

* * * * *

(f) Federal deposit insurance fund means the Deposit Insurance Fund, the former Bank Insurance Fund, the former Savings Association Insurance Fund, the Federal Savings and Loan Insurance Corporation (FSLIC) Resolution Trust, or the funds formerly maintained by the Resolution Trust Corporation (RTC), or their successors, for the benefit of insured depositors.

* * * * *

PART 347—INTERNATIONAL BANKING

13. The authority citation continues to read as follows:
PART 348—MANAGEMENT OFFICIAL INTERLOCKS

§ 348.6 [Amended]
18. Section 348.6(d) is amended by removing “12 CFR 303.250” and adding in its place “12 CFR 303.249”.

PART 357—DETERMINATION OF ECONOMICALLY DEPRESSED REGIONS

§ 357.1 [Amended]
20. Section 357.1(a) is amended by removing “Savings Association Insurance Fund members” and adding in its place “insured savings associations”.

PART 362—ACTIVITIES OF INSURED STATE BANKS AND INSURED SAVINGS ASSOCIATIONS

§ 362.1 [Amended]
22. Section 362.1(d) is amended by removing “deposit insurance funds” and adding in its place “Deposit Insurance Fund”.

§ 362.2 [Amended]
23. Section 362.2(p) is amended by removing “deposit insurance fund” and adding in its place “Deposit Insurance Fund” and removing “any insurance fund” and adding in its place “the Deposit Insurance Fund”.

PART 363—ANNUAL INDEPENDENT AUDITS AND REPORTING REQUIREMENTS

§ 363.1 [Amended]
31. Section 363.1(b)(3) is amended by removing “affected deposit insurance fund” and adding in its place “Deposit Insurance Fund”.

PART 364—STANDARDS FOR SAFETY AND SOUNDNESS

§ 364.3 [Amended]
32. The authority citation continues to read as follows:
Authority: 12 U.S.C. 1818 and 1819 (Tenth);
15 U.S.C. 1681b, 1681s, and 1681w.

Appendix A to Part 364 [Amended]
33. Appendix A I. vi, is amended by removing “deposit insurance funds” and adding in its place “Deposit Insurance Fund”.

PART 365—MINIMUM STANDARDS OF INTEGRITY AND FITNESS FOR AN FDIC CONTRACTOR

§ 365.5 [Amended]
36. Section 365.5 introductory text is amended by removing “a federal deposit insurance fund” and adding in its place “the Deposit Insurance Fund (or any predecessor deposit insurance fund)”.

PART 367—SUSPENSION AND EXCLUSION OF CONTRACTOR AND TERMINATION OF CONTRACTS

§ 367.2 [Amended]
38. Amend § 367.2 as follows:
A. Paragraph (c)(1) is amended by removing “Bank Insurance Fund (BIF), the Savings Association Insurance Fund (SAIF)” and adding in its place “former
AIRPLANES

SUMMARY: The FAA is superseding an existing airworthiness directive (AD), which applies to certain Boeing Model 747–100, 747–100B, 747–100B SUD, 747–200B, 747–200C, 747–200F, 747–300, 747SR, and 747SP series airplanes. That AD currently requires repetitive detailed and ultrasonic inspections of the thrust links of the rear engine mounts for any crack or fracture and corrective actions if necessary. This new AD requires repetitive replacement of the thrust links with new or overhauled thrust links, which ends the repetitive detailed and ultrasonic inspections. This AD results from the finding of fractured and cracked forward lugs of the rear engine mount thrust link on the number one strut on two airplanes. We are issuing this AD to prevent cracked or fractured thrust links that could lead to the loss of the load path for the rear engine mount bulkhead and damage to other primary engine mount structure, which could result in the in-flight separation of the engine from the airplane and consequent loss of control of the airplane.

DATES: This AD becomes effective May 26, 2006.

On September 30, 2005 (70 FR 54474, September 15, 2005), the Director of the Federal Register approved the incorporation by reference of Boeing Alert Service Bulletin 747–71A2309, dated August 18, 2005.

ADDRESSES: You may examine the AD docket on the Internet at http://dms.dot.gov or in person at the Docket Management Facility, U.S. Department of Transportation, 400 Seventh Street, SW., Washington, DC.

Contact Boeing Commercial Airplanes, P.O. Box 3707, Seattle, Washington 98124–2207, for service information identified in this AD.


SUPPLEMENTARY INFORMATION:

Examining the Docket
You may examine the airworthiness directive (AD) docket on the Internet at http://dms.dot.gov or in person at the Docket Management Facility office between 9 a.m. and 5 p.m., Monday through Friday, except Federal holidays. The Docket Management Facility office (telephone (800) 647–5227) is located on the plaza level of the Nassif Building at the street address stated in the ADDRESSES section.

Discussion
The FAA issued a notice of proposed rulemaking (NPRM) to amend 14 CFR part 39 to include an AD that supersedes AD 2005–19–06, amendment 39–14271 (70 FR 54474, September 15, 2005). The existing AD applies to certain Boeing Model 747–100, 747–100B, 747–100B SUD, 747–200B, 747–200C, 747–200F, 747–300, 747SR, and 747SP series airplanes. That NPRM was published in the Federal Register on January 11, 2006 (71 FR 1718). That NPRM proposed to continue to require repetitive detailed and ultrasonic inspections of the thrust links of the rear engine mounts for any crack or fracture and corrective actions if necessary. That NPRM also proposed to require repetitive replacement of the thrust links with new or overhauled thrust links, which ends the repetitive detailed and ultrasonic inspections.

Comments
We provided the public the opportunity to participate in the development of this AD. We have considered the comments that have been received on the NPRM.

Support for the NPRM
Boeing and Northwest Airlines (NWA) support the NPRM.

Request for Clarification
NWA states that, as a result of the inspections required by AD 2005–19–06, some thrust links may have already been replaced with new or overhauled thrust links (prior to the initial compliance time specified in Table 1 of the NPRM). According to NWA’s interpretation of paragraph (e) of the NPRM, replacements done previously in accordance with AD 2005–19–06 comply with the initial replacement specified in the NPRM. We infer that the commenter would like us to clarify whether this interpretation is correct.

We agree that, under paragraph (e) of this AD, the actions required by this AD must be accomplished within the specified compliance times, unless the actions have been previously accomplished. Therefore, replacement of a cracked or fractured thrust link in accordance with paragraph (h) of AD 2005–19–06 constitutes compliance with the initial replacement required by paragraph (k) of this AD, for that thrust link only. No change to this AD is necessary.

Conclusion
We have carefully reviewed the available data, including the comments that have been submitted, and determined that air safety and the public interest require adopting the AD as proposed.

Costs of Compliance
There are about 274 airplanes of the affected design in the worldwide fleet. The following table provides the estimated costs, at an average labor rate of $65 per hour, for U.S. operators to comply with this AD.