Comptroller of the Currency Administrator of National Banks

Washington, D.C. 20219

# Corporate Decision #97-71 August 1997

# DECISION OF THE OFFICE OF THE COMPTROLLER OF THE CURRENCY ON THE APPLICATION TO MERGE FIRST UNION NATIONAL BANK OF SOUTH CAROLINA, GREENVILLE, SOUTH CAROLINA, FIRST UNION NATIONAL BANK OF TENNESSEE, NASHVILLE, TENNESSEE, FIRST UNION NATIONAL BANK OF VIRGINIA, ROANOKE, VIRGINIA, FIRST UNION NATIONAL BANK OF WASHINGTON, D.C., WASHINGTON, D.C., FIRST UNION NATIONAL BANK OF MARYLAND, ROCKVILLE, MARYLAND, AND FIRST UNION BANK OF CONNECTICUT, STAMFORD, CONNECTICUT, WITH AND INTO FIRST UNION NATIONAL BANK, CHARLOTTE, NORTH CAROLINA

July 14, 1997

#### I. INTRODUCTION

On April 2, 1997, First Union National Bank of North Carolina, Charlotte, North Carolina ("FUNB")<sup>1</sup> filed an Application with the Office of the Comptroller of the Currency ("OCC") for approval to merge six affiliated banks located in other states with and into FUNB, under FUNB's charter and title, pursuant to 12 U.S.C. §§ 215a-1, 1828(c) & 1831u(a) ("the Merger Application").<sup>2</sup> FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, and FUNB-MD are insured

<sup>&</sup>lt;sup>1</sup> On June 1, 1997, the OCC approved the application of FUNB to merge First Union National Bank of Georgia, Atlanta, Georgia, and First Union National Bank of Florida, Jacksonville, Florida, into FUNB. As part of the merger agreement, the resulting bank was named "First Union National Bank." <u>See</u> Decision of the Comptroller of the Currency on the Application to Merge First Union National Bank of Georgia, Atlanta, Georgia, and First Union National Bank of Florida, Jacksonville, Florida, with and into First Union National Bank of North Carolina, Charlotte, North Carolina (OCC Corporate Decision 97-37, June 1, 1997). The merger was consummated on June 5, 1997.

<sup>&</sup>lt;sup>2</sup> The affiliated banks in other states participating in this merger are: First Union National Bank of South Carolina, Greenville, South Carolina ("FUNB-SC"); First Union National Bank of Tennessee, Nashville, Tennessee ("FUNB-TN"); First Union National Bank of Virginia, Roanoke, Virginia ("FUNB-VA"); First Union National Bank of Washington, D.C., Washington, D.C. ("FUNB-DC"); First Union National Bank of Maryland, Rockville, Maryland

national banks. FUB-CT is an insured bank chartered by the State of Connecticut. FUNB has its main office in Charlotte and operates branches in North Carolina, Georgia, and Florida. FUNB-SC has its main office in Greenville and operates branches in South Carolina. FUNB-TN has its main office in Nashville and operates branches in Tennessee. FUNB-VA has its main office in Roanoke and operates branches in Virginia. FUNB-DC has its main office in Washington, D.C. and operates branches in the District of Columbia. FUNB-MD has its main office in Rockville and operates branches in Maryland. FUB-CT has its main office in Stamford and operates branches in Connecticut. In the Merger Application, OCC approval is also requested for the resulting bank to retain FUNB's main office as the main office of the resulting bank under 12 U.S.C. § 1831u(d)(1) and to retain FUNB's branches and FUNB-SC's, FUNB-TN's; FUNB-VA's, FUNB-DC's, FUNB-MD's, and FUB-CT's main offices and branches, as branches after the merger under 12 U.S.C. §§ 36(d) & 1831u(d)(1).

All seven banks are subsidiaries of First Union Corporation, a multistate bank holding company headquartered in Charlotte, North Carolina. In the proposed merger, seven of the holding company's existing bank subsidiaries will be combined into one bank with branches in nine states.

## II. LEGAL AUTHORITY

## A. The Interstate Merger is Authorized under 12 U.S.C. §§ 215a-1 & 1831u.

In 1994, Congress enacted legislation to create a framework for interstate mergers and branching by banks. <u>See</u> Riegle-Neal Interstate Banking and Branching Efficiency Act of 1994, Pub. L. No. 103-328, 108 Stat. 2338 (enacted September 29, 1994) ("the Riegle-Neal Act"). The Riegle-Neal Act added a new section 44 to the Federal Deposit Insurance Act that authorizes certain interstate merger transactions beginning on June 1, 1997. <u>See</u> Riegle-Neal Act § 102(a) (adding new section 44, 12 U.S.C. § 1831u). It also made conforming amendments to the provisions on mergers and consolidations of national banks to permit national banks to engage in such section 44 interstate merger transactions. <u>See</u> Riegle-Neal Act § 102(b)(4) (adding a new section, codified at 12 U.S.C. § 215a-1). It also added a similar conforming amendment to the McFadden Act to permit national banks to maintain and operate branches in accordance with section 44. <u>See</u> Riegle-Neal Act § 102(b)(1)(B) (adding new subsection 12 U.S.C. § 36(d)).

Section 44 authorizes mergers between banks with different home states:

(1) In General. -- Beginning on June 1, 1997, the responsible agency may approve a merger transaction under section 18(c) [12 U.S.C. § 1828(c), the Bank Merger Act] between insured banks with different home States, without regard to whether such transaction is prohibited under the law of any State.

<sup>(&</sup>quot;FUNB-MD"); and First Union Bank of Connecticut, Stamford, Connecticut ("FUB-CT").

12 U.S.C. § 1831u(a)(1). The Act permits a state to elect to prohibit such interstate merger transactions involving a bank whose home state is the prohibiting state by enacting a law between September 29, 1994, and May 31, 1997, that expressly prohibits all mergers with all out-of-state banks. See 12 U.S.C. § 1831u(a)(2) (state "opt-out" laws).<sup>3</sup> In this Merger Application, the home states of the banks are North Carolina, South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut; none of these states has opted out. Accordingly, this Merger Application may be approved under 12 U.S.C. §§ 215a-1 & 1831u(a).

In addition, an application to engage in an interstate merger transaction under 12 U.S.C. § 1831u is also subject to certain requirements and conditions set forth in sections 1831u(a)(5) and 1831u(b) of the Riegle-Neal Act. These conditions are: (1) compliance with state-imposed age limits, if any, subject to the Act's limits; (2) compliance with certain state filing requirements, to the extent the filing requirements are permitted in the Act; (3) compliance with nationwide and state concentration limits; (4) community reinvestment compliance; and (5) adequacy of capital and management skills.

FUNB's Merger Application satisfies all these conditions to the extent applicable. First, the proposal satisfies the state-imposed age requirements permitted by section 1831u(a)(5). Under that section, the OCC may not approve a merger under section 1831u(a)(1) "that would have the effect of permitting an out-of-State bank or out-of-State bank holding company to acquire a bank in a host state that has not been in existence for the minimum period of time, if any, specified in the statutory law of the host State." 12 U.S.C. § 1831u(a)(5)(A). In this Merger Application, FUNB is acquiring by merger banks in, and will operate branches in, the host states of South Carolina, Tennessee, Virginia, Washington, D.C., Maryland, and Connecticut. South Carolina, Tennessee, and Connecticut require that, in an interstate merger in which an out-of-state bank is the surviving bank, target banks in those states must have been in existence for five years. See S.C. Code Ann. § 34-25-240(c); Tenn. Code Ann. § 45-2-1403(a)(2); Conn. Gen. Stat. Ann. § 36a-412(a)(1). Virginia, the District of Columbia, and Maryland do not have any state age requirement. See Va. Code Ann. § 6.1-44.18; D.C. Code Ann. § 26.857;<sup>4</sup> and Md. Code Ann. [Fin. Inst.] §§ 3-702(a) and 5-1003. FUNB-SC, FUNB-TN, and FUB-CT all have been in existence and operation for more than five years. Thus, the Merger Application satisfies the Riegle-Neal Act's requirement of compliance with state age laws.

<sup>&</sup>lt;sup>3</sup> For purposes of section 1831u, the following definitions apply: The term "home State" means, with respect to a national bank, "the State in which the main office of the bank is located." The term "host State" means, "with respect to a bank, a State, other than the home State of the bank, in which the bank maintains, or seeks to establish and maintain, a branch." The term "interstate merger transaction" means any merger transaction approved pursuant to section 1831u(a)(1). The term "out-of-State bank" means, "with respect to any State, a bank whose home State is another State." The term "responsible agency" means the agency determined in accordance with 12 U.S.C. § 1828(c)(2) (namely, the OCC if the acquiring, assuming, or resulting bank is a national bank). See 12 U.S.C. § 1831u(f)(4), (5), (6), (8) & (10).

<sup>&</sup>lt;sup>4</sup> The District of Columbia's statutory provision regarding acquisitions of banks by bank holding companies requires such banks to be in operation at least two years but would not appear to be applicable in a merger of affiliated banks. <u>See</u> D.C. Code Ann. § 26-802. Even if it were applicable, FUNB-DC would meet its requirements because it has been in existence for more than two years.

Second, the proposal meets the applicable filing requirements. A bank applying for an interstate merger transaction under section 1831u(a) must (1) "comply with the filing requirements of any host State of the bank which will result from such transaction" as long as the filing requirement does not discriminate against out-of-state banks and is similar in effect to filing requirements imposed by the host state on out-of-state nonbanking corporations doing business in the host state, and (2) submit a copy of the application to the state bank supervisor of the host state. See 12 U.S.C. § 1831u(b)(1).<sup>5</sup> FUNB has submitted a copy of the OCC application to all state banking authorities where the merging banks are located and has complied or will comply with the various filing requirements.<sup>6</sup> Specifically, the South Carolina and Tennessee interstate bank merger statutes do not contain any filing requirements for an interstate merger transaction involving only national banks.<sup>7</sup> Virginia requires out-of-state banks to comply with its "doing business requirements" for foreign corporations, as well as requiring out-of-state banks to submit a copy of the application submitted to the responsible federal banking agency.<sup>8</sup> The District of

<sup>6</sup> The filing requirements of section 1831u(b)(1) apply only with respect to the host states that will become host states as a result of the merger transaction under review in the application, not the host states in which the acquiring bank already operates branches. <u>See</u> Decision on the Application to Merge First Interstate Bank of Washington, N.A., into Wells Fargo Bank, N.A. (OCC Corporate Decision No. 96-30, June 6, 1996) (page 7, note 9). Thus, FUNB must comply with the filing requirements of section 1831u(b)(1) for South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut, not for North Carolina, Georgia, and Florida, the other jurisdictions in which it already operates branches.

<sup>7</sup> The notice, application, and other filing requirements in S.C. Code Ann. § 34-25-250 apply only where an out-of-state bank is the resulting bank in an interstate merger transaction involving a South Carolina state bank. Thus, these requirements are not applicable to FUNB's merger with FUNB-SC, a national bank. The notice and filing requirements in the Tennessee statute apply only where an out-of-state bank is the resulting bank in an interstate merger transaction involving a Tennessee state bank. See Tenn. Code Ann. § 45-2-1409. Thus, these requirements are not applicable to FUNB's merger with FUNB-TN, a national bank.

<sup>&</sup>lt;sup>5</sup> Under this provision, states are permitted to impose a filing requirement on out-of-state banks that will operate branches in the state as a result of an interstate merger transaction under the Riegle-Neal Act, but the states may impose only those requirements that are within the terms specified. Since Congress has specifically set forth and limited what state filing requirements apply for these interstate transactions, it clearly intended that only those requirements would apply, and the states may not impose others. Thus, in a transaction involving only national banks, only the filing requirements allowed under section 1831u(b)(1) must be complied with. However, where a state bank is involved, a state may continue to have authority to impose greater requirements on its own state-chartered banks, because of the reservation of authority in section 1831u(c)(3). Moreover, as a general matter, national banks are formed and incorporated under, and governed by, federal law. Their authority to enter mergers, to establish branches, or to undergo other changes in their corporate existence is determined by federal law, not state law; and any requisite approval is by the OCC, not state authorities. For a fuller discussion of this subject, see, e.g., Decision on the Applications to Merge First Interstate Banks into Wells Fargo Bank, N.A. (OCC Corporate Decision No. 96-29, June 1, 1996) (at pages 4-5, 12-14 & note 11).

<sup>&</sup>lt;sup>8</sup> See Va. Code Ann. § 6.1-44.19. FUNB will obtain a certificate of authority from the State of Virginia. See Va. Code Ann. § 13.1-757. Section 6.1-44.19 also requires compliance with Article 12 of the Virginia Stock Corporation Act, (§ 13.1-716 et seq.), as applicable. Article 12 deals with general corporate mergers and stock exchanges. However, nothing in Article 12 applies to a merger between two national banks. FUNB has confirmed this view with Virginia banking authorities. Also, we note that the Virginia statute includes a provision that interstate mergers involving Virginia banks (including national banks whose main offices are located in Virginia) shall not be consummated if the Banking Commission finds that the resulting out-of-state bank has not complied with all applicable requirements of Virginia law.

Columbia requires that a copy of the OCC application be submitted and that the bank obtain a certificate of authority to do business in the District.<sup>9</sup> Maryland requires out-of-state banks to qualify to do business as a foreign corporation and provide a copy of the OCC application to the Commissioner.<sup>10</sup> Connecticut's interstate bank merger statute contains a number of filing requirements for interstate mergers that also cover national banks. Connecticut also requires that an out-of-state bank obtain a certificate of authority to conduct business from the Connecticut Secretary of State. In addition, such merger transactions are subject to the approval of the Connecticut banking commissioner.<sup>11</sup> As indicated, FUNB has or will comply with all appropriate state filing requirements and thus satisfies the Riegle-Neal Act requirement.

Third, the proposed interstate merger transaction does not raise issues with respect to the deposit concentration limits of the Riegle-Neal Act. Section 1831u(b)(2) places certain nationwide and statewide deposit concentration limits on section 1831u(a) interstate merger transactions. However, interstate merger transactions involving only affiliated banks are specifically excepted from these provisions. See 12 U.S.C. § 1831u(b)(2)(E). FUNB, FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD, and FUB-CT are affiliates; thus section 1831u(b)(2) is not applicable to this merger.

Fourth, the proposed interstate merger transaction also does not raise issues with respect to the special community reinvestment compliance provisions of the Riegle-Neal Act. In determining whether to approve an application for an interstate merger transaction under section 1831u(a), the OCC must (1) comply with its responsibilities under section 804 of the federal Community Reinvestment Act ("CRA"), 12 U.S.C. § 2903, (2) take into account the CRA evaluations of any bank which would be an affiliate of the resulting bank, and (3) take into account the applicant banks' record of compliance with applicable state community reinvestment laws. <u>See</u> 12 U.S.C. § 1831u(b)(3). However, this provision does not apply to mergers between affiliated banks since it applies only "for an interstate merger transaction in which the resulting bank would have a branch or bank affiliate immediately following the transaction in any State in

Va. Code Ann. § 6.1-44.20. See note 5 and citations therein for a discussion of federal authority in this area.

<sup>9</sup> D.C. Code Ann. § 26-857. D.C. Code Ann. § 29-399 sets forth the requirement to obtain a certificate of authority.

<sup>10</sup> Md. Code Ann. [Fin. Inst.] § 5.1014(a). Md. Code Ann. [Corp. and Assoc.] § 7-203 sets out the requirements to qualify to do business. FUNB also advised that it will comply with Md. Code Ann. [Fin. Inst.] § 3-710.

<sup>11</sup> The Connecticut statute requires out-of-state banks, including national banks, to comply with "the filing requirements and any limitations imposed by the laws of this state with respect to merger, consolidation and acquisitions between banks" and also includes procedural requirements, such as provision for notice and hearings, and a number of factors the commissioner must consider before approving the proposed transaction. See Conn. Gen. Stat. Ann. § 36a-412(a)(1). FUNB has filed in accordance with these requirements but under protest. Since FUNB is complying with these filing requirements, we do not address whether they exceed the limitations of section 1831u(a)(1). With respect to state approval requirements, see note 5 supra and citations therein. Also, the provision in section 36a-412(a)(5) regarding supervision and examination would not be applicable to national banks.

which the bank submitting the application (as the acquiring bank) had no branch or bank affiliate immediately before the transaction." 12 U.S.C. § 1831u(b)(3). See also H.R. Conf. Rep. No. 651, 103d Cong., 2d Sess. 52 (1994). In this Merger Application, FUNB (the bank submitting the application as the acquiring bank) has bank affiliates in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut before the transaction and is also not otherwise obtaining a branch or bank affiliate in any state in which it did not have a branch or bank affiliate before. Thus, this Riegle-Neal Act provision is not applicable to the Merger Application. However, the Community Reinvestment Act itself is applicable, as discussed below, see Part III-B.

Fifth, the proposal satisfies the adequacy of capital and management skills requirements in the Riegle-Neal Act. The OCC may approve an application for an interstate merger transaction under section 1831u(a) only if each bank involved in the transaction is adequately capitalized as of the date the application is filed and the resulting bank will continue to be adequately capitalized and adequately managed upon consummation of the transaction. <u>See</u> 12 U.S.C. § 1831u(b)(4). As of the date the application was filed, all seven banks satisfied all regulatory and supervisory requirements relating to adequate capitalization. Currently, each bank is at least satisfactorily managed. The OCC has also determined that, following the merger, FUNB will continue to exceed the standards for an adequately capitalized and adequately managed bank. The requirements of 12 U.S.C. § 1831u(b)(4) are therefore satisfied.

Accordingly, the proposed interstate merger transaction is legally permissible under section 1831u.

## B. Following the Merger, the Resulting Bank may Retain FUNB's, FUNB-SC's, FUNB-TN's, FUNB-VA's, FUNB-DC's, FUNB-MD's and FUB-CT's Main Offices and Branches under 12 U.S.C. §§ 36(d) & 1831u(d)(1).

The Applicants have requested that, upon the completion of the merger, FUNB (as the resulting bank in the merger) be permitted to retain and continue to operate its existing main office in Charlotte as the main office of the resulting bank and to retain and continue to operate as branches (1) its own existing branches and (2) the main offices and branches of FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD and FUB-CT in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut. In an interstate merger transaction under section 1831u, the resulting bank's retention and continued operation of the offices of the merging banks are expressly provided for:

(1) Continued Operations. -- A resulting bank may, subject to the approval of the appropriate Federal banking agency, retain and operate, as a main office or a branch, any office that any bank involved in an interstate merger transaction was operating as a main office or a branch immediately before the merger transaction.

12 U.S.C. § 1831u(d)(1). The resulting bank is the "bank that has resulted from an interstate merger transaction under this section [section 1831u(a)]." 12 U.S.C. § 1831u(f)(11). In addition,

Congress also added a conforming amendment to the McFadden Act to emphasize that branch retention in an interstate merger transaction under section 1831u occurs under the authority of section 1831u(d):

(d) Branches Resulting From Interstate Merger Transactions. -- A national bank resulting from an interstate merger transaction (as defined in section 44(f)(6) of the Federal Deposit Insurance Act) may maintain and operate a branch in a State other than the home State (as defined in subsection (g)(3)(B)) of such bank in accordance with section 44 of the Federal Deposit Insurance Act.

12 U.S.C. § 36(d) (as added by Riegle-Neal Act § 102(b)(1)(B)). Therefore, FUNB, the resulting bank in this interstate merger transaction, may retain and continue to operate all of the existing banking offices of all seven banks under 12 U.S.C. §§ 36(d) & 1831u(d)(1).<sup>12</sup>

Moreover, at its branches in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut, as well as those in North Carolina, Georgia, and Florida, FUNB is authorized to engage in all activities permissible for national banks, including fiduciary activities. <u>See, e.g.</u>, 12 U.S.C. §§ 215a-1 (Riegle-Neal mergers with a resulting national bank occur under the National Bank Consolidation and Merger Act), 215a(e) (the resulting national bank in a merger succeeds to all the rights, franchises and interests, including fiduciary appointments, of the merging banks), & 1831u(d)(1) (continued operations at retained interstate branches). <u>See also</u> OCC Interpretive Letter No. 695 (December 8, 1995) (national banks may engage in fiduciary business at trust offices and branches in different states). <u>Cf.</u> 12 U.S.C. § 36(f) (general provisions for host state laws applicable to branches in the host state of out-of-state national banks).

## III. ADDITIONAL STATUTORY AND POLICY REVIEWS

#### A. The Bank Merger Act.

<sup>&</sup>lt;sup>12</sup> By its action in adding section 36(d), Congress made it clear that section 44(d)(1) is an express and complete grant of office-retention authority for interstate merger transactions effected under section 44 and that it operates independently of the provisions for branch retention in mergers under 12 U.S.C. § 36(b)(2). Neither section 36(d) nor section 1831u(d)(1) refer to section 36(b)(2). Congress clearly was aware of the McFadden Act's existing provisions for branch retention in mergers at the time it acted on Section 44 and the way in which those provisions applied for interstate national banks, since the OCC had approved interstate main office relocation transactions that also involved mergers with affiliate banks in which the resulting bank's authority to retain branches was based on section 36(b)(2). The Conference Report to the Riegle-Neal Act makes reference to such OCC decisions. See H.R. Conf. Rep. No. 651, 103d Cong., 2d Sess. 57 (1994). By expressly providing for office-retention in section 1831u(d)(1) and then incorporating that into the McFadden Act in section 36(d), Congress clearly intended that those provisions apply to branch retention in interstate merger transactions under section 1831u, rather than the complex branch retention provisions of section 36(b)(2). Of course, section 36(b)(2) continues to govern branch retention in national bank mergers that are not entered into under section 1831u, including mergers involving an interstate bank (such as a merger of an interstate bank into another national bank in its home state).

The Bank Merger Act, 12 U.S.C. § 1828(c), requires the OCC's approval for any merger between insured banks where the resulting institution will be a national bank. Under the Act, the OCC generally may not approve a merger which would substantially lessen competition. In addition, the Act also requires the OCC to take into consideration the financial and managerial resources and future prospects of the existing and proposed institutions, and the convenience and needs of the community to be served. For the reasons stated below, we find the Merger Application may be approved under section 1828(c).

#### 1. Competitive Analysis

Since all seven banks are already owned by the same bank holding company, their merger would have no anticompetitive effects.

#### 2. Financial and managerial resources

The financial and managerial resources of all seven banks are presently satisfactory. FUNB expects to achieve efficiencies by operating the offices in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland and Connecticut as branches rather than as separate corporate entities. The geographic diversification of its operations will also strengthen the combined bank. The future prospects of the existing institutions, individually and combined, are favorable. Thus, we find the financial and managerial resources factor is consistent with approval of the Merger Application.

#### 3. Convenience and needs

The resulting bank will help to meet the convenience and needs of the communities to be served. FUNB will continue to serve the same areas in North Carolina, Georgia, and Florida, and it will add FUNB-SC's, FUNB-TN's, FUNB-VA's, FUNB-DC's, FUNB-MD's and FUB-CT's offices in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut. All seven banks currently offer a full line of banking services, and there will be no reductions in the products or services as a result of the merger. The combined bank will continue to offer a full line of banking products and services. The branches in South Carolina, Tennessee, Virginia, the District of Columbia, Maryland, and Connecticut will continue to engage in the same business, serving the same communities, that FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD, and FUB-CT are currently engaged in. The merger will permit the resulting bank to better serve its customers and at a lower cost.

Upon completion of the merger, customers of each bank will have available to them a significantly greater number of branches at which to bank. Currently, banking is not as convenient as it could be for customers who frequently travel across state lines or for business customers who have operations in more than one state. Following the merger, customers would be dealing with the same bank in the different states and will be able to readily access their accounts with greater convenience. No branch closings are contemplated as a result of this merger since the seven banks serve different areas. However, as part of its ongoing business plans,

FUNB and First Union Corporation continually evaluate FUNB's branch system, including branches acquired in transactions and, as a part of the normal course of business, may close redundant or unprofitable branches. Any such closures will be made in accordance with applicable statutes and regulations, including notification of customers of the branches, and will consider the needs of the community affected.

Accordingly, we believe the impact of the merger on the convenience and needs of the communities to be served is consistent with approval of the Merger Application.

## B. The Community Reinvestment Act

The Community Reinvestment Act ("CRA") requires the OCC to take into account the applicants' record of helping to meet the credit needs of their entire communities, including lowand moderate-income neighborhoods, when evaluating certain applications. <u>See</u> 12 U.S.C. § 2903. FUNB has an outstanding rating, and FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD and FUB-CT have satisfactory ratings, with respect to CRA performance. No public comments were received by the OCC relating to this Application during the public comment period. The OCC has no other basis to question the banks' performance in complying with the CRA.

The merger is not expected to have any adverse effect on the resulting bank's CRA performance. The resulting bank will continue to serve the same communities that the merging banks currently serve. FUNB will continue its current CRA programs and policies in North Carolina, Georgia, and Florida. After FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD, and FUB-CT are merged into FUNB, their offices will remain open as branches of FUNB. FUNB will carry forward the same CRA programs and policies that the seven banks have today. Moreover, FUNB has represented that FUNB will honor all CRA-related commitments made by FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD, and FUB-CT. As a general matter, the resulting bank will have the same commitment to helping meet the credit needs of all the communities it serves as FUNB, FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, and FUB-CT have today as separate banks. The merger and operation of interstate branches do not alter the resulting bank's obligation to help meet the credit needs of its communities in all the states it serves. We find that approval of the proposed merger is consistent with the Community Reinvestment Act.

## IV. CONCLUSION AND APPROVAL

For the reasons set forth above, including the representations and commitments made by the applicants, we find that the merger of FUNB, FUNB-SC, FUNB-TN, FUNB-VA, FUNB-DC, FUNB-MD, and FUB-CT is legally authorized as an interstate merger transaction under the Riegle-Neal Act, 12 U.S.C. §§ 215a-1 & 1831u(a), the resulting bank is authorized to retain and

operate the offices of all seven banks under 12 U.S.C.  $\S$  36(d) & 1831u(d)(1), and that the merger meets the other statutory criteria for approval. Accordingly, this Merger Application is hereby approved.

/s/ Julie L. Williams Chief Counsel

07-14-97 Date

Application Control Number: 97-ML-02-0012